

We have been experiencing for the past several years the benefits of conducting Government activities in cooperation with or through the medium of private individuals and legal entities. Excepting for this procedure, it would not have been possible for this Agency of the Government to enlist the services of so broad a section of the private citizens of this country with so much diversified experience and talents. Similarly, in no other manner could we attain a comparable degree of cover, security and expediency of action.

Despite the proven essentiality of this means of operation, we have experienced considerable difficulty in developing, both internally and externally a reciprocal understanding of the responsibilities of the government, both to and for the activities of its chosen instruments and an appreciation of the inherent prerogatives and responsibilities of such chosen instruments.

Attached hereto is an analysis of our respective responsibilities together with suggested basic policies designed to produce sound working relationships.

I wish you would discuss these policies with the Officers and Directors of [redacted] and advise whether they appear satisfactory. If a satisfactory agreement is reached, it is suggested that appropriate representatives of [redacted] and the Government confer to develop the more technical details of budget submission, reporting and continuing liaison on operational and administrative policy matters.